

### Homelessness & Rough Sleeper Strategy 2019 - 2024

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#### 1.0 Introduction

Many factors can influence the loss of a home including the breakdown of a relationship, the loss of a job, bereavement and health problems. Whatever the cause, the loss of a home is devastating.

Over the last 10 years, homelessness nationally has increased. During this period we have seen welfare reforms freeze local housing allowance levels, the introduction of the benefit cap for low-income families and the introduction of universal credit. Average rents in the private sector have also increased and the demand for social housing is outstripping supply.

In 2018, more than 250,000 people in England were officially recorded as being homeless or living in inadequate homes. While the number of people counted or estimated by local Councils to be sleeping rough on any one night in autumn 2018 was 4,677, down 2% from 2017, the numbers sleeping rough are still more than double than in 2010.

West Lancashire reflects the national trend in the number of households that have lost their home. Both the number of homeless presentations and the use of temporary accommodation has increased, however, in respect of rough sleeping, we are against the national trend having recorded 0 or 1 on our rough sleeper estimates over the last five years.

Locally, the number of affordable private rented accommodation has reduced and there is more pressure on social housing. Suitable, affordable housing options are becoming limited for those on low incomes or in receipt of benefits.

To prevent homelessness, we need to address inequalities and create equitable access to skills, education, employment and health care alongside good quality affordable housing. We need to ensure that personal circumstances are not a barrier to accessing services and opportunities and give extra support to those who might need to overcome these issues.

We want to put people's strengths and potential at the heart of our approach to tackling homelessness and inequality and to recognise the contributions that are needed from lots of different people, partners and organisations to make this strategy work. We are committed to working with these partners both at a local, regional and national level to ensure we make a difference.

#### 2.0 Vision, Values and Principles

This strategy outlines our vision, values and principles that will underpin the work to prevent homelessness in West Lancashire.

#### Our Vision:

To end homelessness in West Lancashire.

#### **Our Values:**

We believe that everyone who is homeless should have a right to:

- A safe and secure home and if needed the support to sustain that home and live a good quality independent life
- Be treated with respect and receive an excellent service
- Equality of access to information and services
- Equality of opportunity to employment, training, volunteering, leisure and creative activities

We believe that those who work with homeless people have a collective responsibility to ensure that:

- Good communication, co-ordination and a consistent approach is delivered across all services
- People with experience of homelessness have a voice and are involved in determining the solutions to their own issues and homelessness in general

#### **Our Principles:**

#### **Recognise strengths and potential**

To tackle the effects of homelessness, we want to create environments for people to thrive by recognising the strengths that they have and building on them. It also means thinking about more than just housing. By putting the person at the heart of everything we do and recognising that a wider more diverse approach is needed.

We need to support increased wellbeing, greater social inclusion and positive relationships to create a deeper and more effective support structure. Increasing access to arts, sports, leisure opportunities, employment, education and physical health are all an important element of tackling and preventing homelessness.

Services will be aimed at people and families including those in complex situations, to ensure they have access to effective support.

#### Listen and learn

We value the experiences of people who use our service, have been homeless or are at risk of becoming homeless. We will improve how we increase our customer's involvement in the design, delivery and evaluation of our services to find innovative and joined up peer led solutions.

#### Inclusive partnerships

We will improve how we work with the voluntary sector, statutory services, health, community and faith groups, businesses, schools, universities to ensure we provide services that are joined up with strong communication and clear goals.

#### Putting people first

We will focus on what really matters to people and take the time to consider the underlying causes of homelessness and their experiences rather than making assumptions. We will work WITH people to create change and enable them to flourish.

#### 3.0 Key Objectives

The key objectives of the strategy are:

- Objective 1: Reduce homelessness by increasing prevention and early intervention
- Objective 2: Enhance the housing offer available for both temporary and longer term accommodation

Objective 3: Improving health and wellbeing

The strategy also reflects the Council's vision of being ambitious for West Lancashire by being:

- Ambitious for our Economy Retain and grow jobs, increase skill levels and encourage business and wealth
- Ambitious for our Environment
  Enhance the built and physical environment and its cleanliness
- Ambitious for Health and Wellbeing Improve the health and wellbeing of local communities

The Council and our partner agencies all have a contribution to make and a role to play in achieving these objectives in order to prevent homelessness.

#### 4.0 Action Plan

Delivery of the objectives will be achieved through the actions presented in the Action Plan. Given the context of rapid change, the action plan will be reviewed every year to ensure that the tasks remain relevant and are revised where appropriate.

# **ACTION PLAN**

#### OBJECTIVE 1: REDUCE HOMELESSNESS BY INCREASING PREVENTION AND EARLY INTERVENTION

| OBJECTIVE   | TASKS  | PROJECT LEAD  | RESPONSIBLE<br>OFFICER                              | OUTCOME   | TIMESCALE     |
|---|--|---|---|---|---------------|
| To develop a<br>homelessness<br>prevention toolkit  | Review the<br>homelessness<br>prevention measures  | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness<br>Advice & Prevention<br>Officer      | Homelessness Prevention<br>Toolkit in operation                         | October 2020  |
|   | offered specifically<br>focussing on ways to<br>help applicants who<br>do not have a priority<br>need for assistance |   |   | An increase in the number<br>of successful homeless<br>prevention cases | March 2023    |
| To develop an advice<br>offer that addresses the<br>needs of individual client            | Create an advice offer<br>that is tailored to the<br>needs of each client  | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Manager | Dedicated advice offer<br>developed                                     | December 2020 |
| groups  | group  |   |   | A reduction in the number of homeless presentations                     | March 2023    |
| To reduce the number of<br>contact lost cases both<br>in the public and private<br>sector | Identify solutions used<br>by both the public and<br>private sector in<br>reducing the number                        | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness<br>Advice & Prevention<br>Officer      | Implement the identified solution                                       | March 2021    |
|   | of cases where<br>contact is lost with a<br>customer e.g. text<br>reminders for<br>appointments                      |   |   | A 50% reduction in the number of contact lost cases                     | March 2023    |

| OBJECTIVE  | TASKS   | PROJECT LEAD  | RESPONSIBLE<br>OFFICER                              | OUTCOME                                 | TIMESCALE  |
|--|---|---|---|---|------------|
| To provide a multi-<br>agency Advice Hub                       | Set up an advice hub<br>that provides easy<br>access to specialist<br>advice from a range of<br>agencies both from<br>the statutory and<br>voluntary sector<br>Create links through<br>the hub to local<br>services offering<br>opportunities to<br>improve physical and<br>mental health | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Manager | Produce an appraisal of all the options | March 2022 |
| Early identification of people who are at risk of homelessness | Identify good practice<br>around successful<br>initiatives in the early<br>identification of people<br>who are at risk of<br>homelessness and<br>develop options for<br>introduction in West<br>Lancashire  | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Manager | Produce an appraisal of all the options | March 2021 |

| OBJECTIVE   | TASKS   | PROJECT LEAD  | RESPONSIBLE<br>OFFICER                              | OUTCOME   | TIMESCALE  |
|---|---|---|---|---|------------|
| To provide a mediation<br>service to anyone at risk<br>of becoming homeless | Commission a third sector organisation to provide or develop an   | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Manager | Mediation service in operation  | March 2021 |
|   | existing mediation<br>service to ensure it is<br>available to all<br>residents in West<br>Lancashire    |   |   | A 25% reduction in the number of homeless presentations                                     | March 2023 |
| To provide a new tenants training course                                    | Develop a training<br>course covering<br>landlord and tenant<br>responsibilities,<br>budgeting, welfare | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Manager | Course participants gain<br>the skills needed to ensure<br>future tenancy<br>sustainability | April 2022 |
|   | rights and being a good neighbour   |   |   | A 25% reduction in homeless presentations   | March 2023 |
| To develop training for<br>partner agencies                                 | To develop training for<br>partner agencies to<br>help them identify and<br>refer those who might       | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Officer | To have completed training sessions for partner agencies                                    | March 2021 |
|   | be at risk of<br>homelessness at an<br>early stage  |   |   | To increase the number of referrals into the service from partner agencies                  | May 2021   |
|   |   |   |   | Agencies work better together   | May 2021   |
|   |   |   |   | To increase the number of successful homeless prevention cases                              | March 2023 |

| OBJECTIVE   | TASKS   | PROJECT LEAD  | RESPONSIBLE<br>OFFICER                              | OUTCOME  | TIMESCALE  |
|---|---|---|---|--|------------|
| Involve customers in<br>service planning and<br>development | Create a meaningful<br>customer satisfaction<br>survey<br>Invite customers to<br>participate in service<br>planning workshops | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Manager | To achieve high customer<br>satisfaction by involving<br>customers in the planning<br>and delivery of services | March 2021 |
|   | Invite a customer<br>representative to<br>attend homeless<br>forum meetings   |   |   |  |            |

## OBJECTIVE 2: ENHANCE THE HOUSING OFFER AVAILABLE FOR BOTH TEMPORARY AND LONGER TERM ACCOMMODATION

| OBJECTIVE  | TASKS  | PROJECT LEAD  | RESPONSIBLE<br>OFFICER                              | OUTCOME   | TIMESCALE      |
|--|--|---|---|---|----------------|
| Work with private<br>landlords to promote<br>the private rented                  | Establish a private<br>landlord working<br>group to establish the  | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Officer | Private landlord working group established  | December 2020  |
| sector as a viable<br>housing option   | barriers in offering<br>tenancies to<br>homeless<br>households and to<br>find ways to reduce<br>the number of<br>evictions from private<br>rented<br>accommodation |   |   | A 25% reduction in the<br>number of evictions in the<br>private rented sector                         | March 2023     |
| Work with private<br>landlords to reduce<br>the number of s.21<br>notices served | Encourage landlords<br>to seek advice before<br>serving a s.21 notice<br>Work with landlords   | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Officer | An increase in the number<br>of landlords contacting the<br>Council for advice prior to<br>eviction   | September 2020 |
|  | to find ways of<br>resolving issues to<br>prevent the tenant<br>losing their home  |   |   | An increase in the number<br>of successful interventions<br>prior to a risk of<br>homelessness        | September 2021 |
|  |  |   |   | A decrease in the number<br>of homeless presentations<br>as a result of a S.21 notice<br>being served | March 2023     |

| term solution is foundemergency accommodation<br>response for extreme<br>weather conditionsTo provide a<br>supported<br>accommodation offerTo provide shared<br>accommodation with<br>on-site support toHomelessness &<br>Private Sector<br>Housing ManagerTwo units of supported<br>accommodation in<br>operationSeptember 20<br>September 20<br>operation   | OBJECTIVE   | TASKS   | PROJECT LEAD   | RESPONSIBLE<br>OFFICER | OUTCOME  | TIMESCALE      |
|---|---|---|----------------|------------------------|--|----------------|
| accommodation that<br>is fit for purpose<br>including provision of<br>emergency shelters<br>  | sector leasing  | viability of operating an private sector  | Private Sector | Private Sector         | affordable private sector  | March 2022     |
| emergency shelters<br>for those at risk of<br>rough sleeping during<br>extreme weatheroptions for extreme<br>weather provisionoptions for extreme<br>weather provisionMarch 2022To ensure those in<br>temporary<br>accommodation are<br>supported until a long<br>term solution is foundTo ensure those in<br>temporary<br>accommodation are<br>supported until a long<br>term solution is foundTo have a suitable<br>emergency accommodation<br>response for extreme<br>weather conditionsDecember 202To provide a<br>supported<br>accommodation offerTo provide shared<br>accommodation with<br>on-site support toHomelessness &<br>Private Sector<br>Housing ManagerTwo units of supported<br>accommodation in<br>operationSeptember 202 | accommodation that is fit for purpose                               | review of temporary accommodation   | Private Sector | Private Sector         | temporary accommodation  | March 2022     |
| term solution is foundemergency accommodation<br>response for extreme<br>weather conditionsTo provide a<br>supported<br>accommodation offerTo provide shared<br>accommodation with<br>on-site support toHomelessness &<br>Private Sector<br>Housing ManagerTwo units of supported<br>accommodation in<br>operationSeptember 20<br>September 20<br>operation   | emergency shelters<br>for those at risk of<br>rough sleeping during | options for extreme<br>weather provision<br>To ensure those in<br>temporary                       |                |                        | temporary accommodation<br>is in place to ensure they<br>are not isolated or | March 2022     |
| supported<br>accommodation offeraccommodation with<br>on-site support toPrivate Sector<br>Housing ManagerPrivate Sector<br>Housing Manageraccommodation in<br>operation   |   |   |                |                        | emergency accommodation response for extreme                                 | December 2020  |
| to residents with complex needs life skills for sustainable independent living  | supported<br>accommodation offer<br>to residents with               | accommodation with<br>on-site support to<br>help people develop<br>life skills for<br>sustainable | Private Sector | Private Sector         | accommodation in   | September 2020 |

| OBJECTIVE  | TASKS  | PROJECT LEAD  | RESPONSIBLE<br>OFFICER                              | OUTCOME  | TIMESCALE      |
|--|--|---|---|--|----------------|
| To provide a Housing<br>First scheme                               | To provide a shared<br>housing scheme with<br>support for people<br>with substance<br>misuse issues that<br>enables recovery to<br>take place whilst<br>being accommodated | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Manager | A fully operational housing<br>first scheme supporting up<br>to 15 people                  | September 2021 |
| To provide a Night<br>Stop service for those<br>aged 16-25 and 26+ | To work with a third<br>party provider to set<br>up a Night Stop<br>service for young<br>people aged 16-25<br>and adults aged 26+  | Homelessness &<br>Private Sector<br>Housing Manager | Homelessness &<br>Private Sector<br>Housing Manager | To have two Night Stop<br>services in place, one for<br>young people and one for<br>adults | March 2023     |

#### OBJECTIVE 3: IMPROVING HEALTH AND WELLBEING

| OBJECTIVE  | TASKS  | PROJECT LEAD                                     | RESPONSIBLE<br>OFFICER                              | OUTCOME  | TIMESCALE  |
|--|--|--|---|--|------------|
| To provide outreach<br>support to residents at<br>risk of or who are | Work with a partner<br>agency to secure<br>funding for a substance | Homelessness & Private<br>Sector Housing Manager | Homelessness &<br>Private Sector<br>Housing Manager | Outreach worker<br>in post   | April 2022 |
| already homeless due to substance misuse                             | misuse outreach<br>worker  |  |   | A reduction in the<br>number of people<br>with substance<br>misuse issues<br>becoming<br>homeless  | March 2023 |
|  |  |  |   | An increase in the<br>number of<br>homeless people<br>with substance<br>misuse issues<br>being assisted<br>into<br>accommodation<br>and sustaining | March 2023 |
|  |  |  |   | and sustaining<br>that<br>accommodation  |            |

| OBJECTIVE  | TASKS   | PROJECT LEAD                                     | RESPONSIBLE<br>OFFICER                              | OUTCOME   | TIMESCALE  |
|--|---|--|---|---|------------|
| To provide outreach<br>support to residents at<br>risk of or who are | Work with a partner<br>agency to secure<br>funding for a mental | Homelessness & Private<br>Sector Housing Manager | Homelessness &<br>Private Sector<br>Housing Manager | Outreach worker<br>in post  | April 2022 |
| already homeless due<br>to mental health issues                      | health outreach worker  |  |   | A reduction in the<br>number of people<br>with mental health<br>issues becoming<br>homeless   | March 2023 |
|  |   |  |   | An increase in the<br>number of<br>homeless people<br>with mental health<br>issues being<br>assisted into<br>accommodation<br>and sustaining<br>that<br>accommodation | March 2023 |